



2020-2024 CDBG Consolidated Plan and 2020 Annual Plan

Executive Summary

ES-05 Executive Summary – 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Shawnee is required by the United States Department of Housing and Urban Development (HUD) to prepare a five year Consolidated Plan to create a framework for the proposed use of Community Development Block Grant (CDBG) funds. The Annual Action Plan describes how the city will use its annual allocation of CDBG funding to meet the needs identified in the five year Consolidated Plan.

The City of Shawnee participates in a consortium with Johnson County and Overland Park to take part in the HOME Investment Partnership Program using funds the County receives as the lead agency from the Department of Housing and Urban Development (HUD). The Cooperative Agreement enables Shawnee residents to participate in the HOME Rehabilitation Program. The current agreement (2019-2021) allows Shawnee residents to receive up to 11% of the annual funds the County receives based on our population. The City provides a 25% match, which is required by HUD, and is budgeted under the Human Services line item of the Community Development Department budget. The amount of funding varies slightly from year to year based on a funding formula used by HUD.

The City of Shawnee anticipates receipt of Community Development Block Grant Entitlement Funds in the following amounts:

- CDBG: \$287,208 annually for five years totaling \$1,436,040
- HOME: \$70,210.76 annually with a City match of \$17,552.69, for a 5-year total of \$351,053.80 and total match of \$87,763.45.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

Projects anticipated to be undertaken must meet one of the three national objectives stated in Title I of the Housing and Community Development Act of 1974, as amended. These objectives are activities which:

1. Primarily benefit low to moderate income persons;
2. Aid in the prevention of slums and blight; and
3. Alleviate conditions which pose a serious and immediate threat to the health or welfare of a community.

To meet these national objectives, the objectives set forth in the 2020-2024 Consolidated Plan are as follows:

1. Suitable Living Environment
2. Decent Housing
3. Economic Opportunity

The outcomes for the 2020-2024 Consolidated Plan are:

1. Availability/Accessibility
2. Affordability
3. Sustainability

3. Evaluation of past performance

The priority needs listed in the 2015-2019 Consolidated Plan included:

1. Infrastructure improvements in low-moderate income Census block groups.
2. Minor Home Repair Program activities, including rehabilitation of existing structures and provision of accessibility improvements.
3. Grants for subsidized child care scholarships for eligible persons to continue working, or to attend school.
4. Support for emergency services to eligible residents for such items as rent and utility assistance.
5. Support healthcare services for uninsured residents.
6. Support for other eligible activities that were otherwise not identified within the community.

During the 2015-2019 program years, which cover January 1, 2015 through December 31, 2019, a total of \$1,093,275.69 in CDBG funds were disbursed in the following categories.

1. \$834,822.51 (76.36%) Public Facilities
2. \$125,000 (11.43%) Housing Rehabilitation Projects
3. \$ 86,366 (7.9%) Child Care Services
4. \$ 47,087.18 (4.31%) Subsistence Payments

No funds were dispersed for healthcare service supports or other unspecified activities.

4. Summary of citizen participation process and consultation process

The goal of the Citizen Participation Plan is to encourage the participation of low- and moderate-income persons, particularly those living in areas where the use of CDBG funds are being proposed, as well as the participation of all interested citizens, social service providers and public agencies.

This Consolidated Plan is a result of public outreach, public hearings, ongoing interactions with public service providers and the Johnson County Continuum of Care on Homelessness, a community needs survey was conducted with input from a variety of agencies, groups, and area cities to determine the needs of low to moderate-income clients and residents.

As specified in the Citizen Participation Plan, an informational and community needs public meeting was held, as well as two public hearings to solicit input regarding the Consolidated Plan and 2020 Annual Action Plan.

5. Summary of public comments

No public comments were received at the first public meeting nor at the first public hearing. Shawnee's Citizen Participation Plan requires a 30-day comment period prior to submitting a Consolidated Plan and Annual Action Plan. No public comments were made during the required comment period.

A public hearing was held at the October 14, 2019 City Council meeting. One resident commented that more funding be allocated to the Minor Home Rehabilitation Program, because he believes the need in the community is higher than the funding allows. Additionally, he requested further review of other community programs and funding sources to support home rehabilitation. The verbatim minutes from the 10/14/19 City Council meeting are included as an attachment to this document.

6. Summary of comments or views not accepted and the reasons for not accepting them

There were not any comments of view not accepted.

7. Summary

The City of Shawnee attempts to receive comments and identify potential projects from a wide range of sources. The City will continue to seek input and comments over the term of the 2020-2024 Consolidated Plan and proceeding annual action plans.

The Process

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator		City of Shawnee Community Development Department

Table 1– Responsible Agencies

Narrative

The City of Shawnee is responsible for the overall development and administration of the City's Community Development Block Grant program.

The HOME program is administered by Johnson County Housing Services. Public Housing is administered by the Johnson County Housing Authority. Johnson County also administers any ESG funding that may become available county-wide.

Additional assistance was provided by the Housing & Community Development Advisory Committee, City of Lenexa, City of Olathe, City of Overland Park, City of Shawnee, Johnson County Housing Authority, and Olathe Housing Authority.

Consolidated Plan Public Contact Information

PR-10 Consultation - 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

1. Introduction

The City of Shawnee undertook a multi-prong approach to receive input in the development of the Consolidated Plan and the Annual Plan. In an effort to consolidate our outreach efforts, Shawnee worked with Johnson County Community Development, the Johnson County Housing Authority, the City of Olathe Housing Authority, the City of Overland Park, and the City of Lenexa to conduct consultations and share relevant information.

Additionally, the City conducted public hearings and individual consultations with partnership organizations and groups throughout the region and within our community.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

This consolidated plan is a result of public outreach from multiple agencies to access and address the needs of low to moderate-income clients and residents. These groups included organizations involved in the development of affordable housing, agencies that provide health services, local housing authorities, fair housing services, homeless and social service providers, persons with disabilities, persons with HIV/AIDS, homeless persons, mental health providers, CoC members, and low-income residents. The directors of both the Johnson County Housing Authority and the City of Olathe Housing Authority were consulted in developing the Consolidated Plan. The directors shared their annual plans as well as their priority needs.

The City and County have defined roles in the provision of services to our residents. Services such as public health and mental health are provided funding by a county mill levy. The City has allocated funding in its general fund to service agencies to provide specialized services not provided by the City of Shawnee.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

In gathering information on the needs of homeless individuals and families, multiple agencies were involved. The Johnson County Continuum of Care (CoC) was consulted on homeless needs and provided an analysis of gaps in the current homeless housing system. Social service and local governmental agencies serving the homeless population were invited to complete a community needs survey on housing needs, supportive service needs, and public service needs. This survey was also available in

electronic and paper form on the Community Development website for members of the public to complete. The CoC identified and prioritized numerous housing and supportive service needs.

The City of Shawnee maintains a relationship with the Continuum of Care on homelessness to identify potential changes in the demographics of the community and supports the programs to homeless and near homeless persons, or those with HIV/AIDS. The lead CoC agency, United Community Services, maintains a wealth of information and are the experts to furnish agencies with the ability to provide programming for homeless, near homeless and at-risk persons. Coordination in these efforts results in the most efficient allocation of financial resources.

The City of Shawnee has also annually provided funding to United Community Services to fund a wide variety of agencies that address homeless, at risk persons, as well as residents that are moving into permanent housing.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

Since the City of Shawnee does not receive ESG funds, we have limited consultation with the determination of allocating ESG funds County-wide. Johnson County Community Development (JCCD) and the Johnson County Continuum of Care (CoC) Lead Agency for ESG funds consult with local agencies should opportunities arise to receive state funding for ESG related programs. The City remains apprised of ESG activities through participation in the CoC.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2– Agencies, groups, organizations who participated

1	Agency/Group/Organization	CITY OF SHAWNEE
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-Health Services-Education Service-Fair Housing Agency - Managing Flood Prone Areas Agency - Management of Public Land or Water Resources Agency - Emergency Management Other government - Local Planning organization Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Homelessness Strategy Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing contact between city departments to identify needs of residents. Governing body annually adopts a five year capital improvement plan, and reviews agencies to receive human service funding.
2	Agency/Group/Organization	JOHNSON COUNTY HOUSING AUTHORITY
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-homeless Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Public Housing Needs Market Analysis Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through e-mail, phone calls, and meetings.
3	Agency/Group/Organization	JOHNSON COUNTY GOVERNMENT
	Agency/Group/Organization Type	Agency - Emergency Management Other government - County Planning organization Civic Leaders
	What section of the Plan was addressed by Consultation?	All sections of the Consolidated Plan and Annual Action Plan
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Specifically consulted with Johnson County Community Development through meetings, email, and via phone. Other staff interactions with various departments of the County government, including Emergency Management, Administration, and Health and Environment.
4	Agency/Group/Organization	CITY OF OVERLAND PARK
	Agency/Group/Organization Type	Other government - Local Planning organization Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis Fair Housing
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation ongoing via meetings and email regarding development of the Consolidated Plan and Annual Action Plan. Also, assisted with 2019 update of the Analysis of Impediments to Fair Housing. Update required as part of the Consolidated Plan development process. Additionally, each City's Community Development, Parks, and Public Works Departments all work to coordinate planning efforts which are in direct proximity of each other.
5	Agency/Group/Organization	City of Lenexa
	Agency/Group/Organization Type	Other government - Local Planning organization Civic Leaders

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Fair Housing
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Consultation ongoing via meetings and email regarding development of the Consolidated Plan and Annual Action Plan. Also, assisted with 2019 update of the Analysis of Impediments to Fair Housing. Update required as part of the Consolidated Plan development process. Additionally, each City's Community Development, Parks and Public Works all work to coordinate planning efforts which are in direct proximity of each other.
6	Agency/Group/Organization	Johnson County Housing Services
	Agency/Group/Organization Type	Services - Housing Other government - County
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Lead-based Paint Strategy Non-Homeless Special Needs Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing consultation relative to Minor Home Rehabilitation Program and the HOME Program.
7	Agency/Group/Organization	City of Merriam
	Agency/Group/Organization Type	Other government - Local Planning organization
	What section of the Plan was addressed by Consultation?	Economic Development Transportation
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing contact. Coordination of projects affecting both cities, especially stormwater and streets.

8	Agency/Group/Organization	Johnson County Continuum of Care on Homelessness
	Agency/Group/Organization Type	Housing PHA Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Health Agency Child Welfare Agency Publicly Funded Institution/System of Care Other government - Federal Other government - State Other government - County Other government - Local Regional organization Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs HOPWA Strategy Economic Development Anti-poverty Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The CDBG Program Administrator for Shawnee attends the monthly CoC meetings. The CoC is a community collaboration that seeks to improve the community's response to poverty and homelessness. The CoC is made up of both private and public organizations and agencies who either serve those who are currently homeless or those who are most at risk. Together, with private and public resources, the members of the CoC work to create a comprehensive safety net for those who are homeless or facing homelessness that provides shelter and assists them to regain stable housing.
9	Agency/Group/Organization	U.S. Department of Housing & Urban Development
	Agency/Group/Organization Type	Other government - Federal
	What section of the Plan was addressed by Consultation?	General plan development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Website information on preparing the plan, and contact with local representative for specific questions regarding program administration and eligibility of activities.
10	Agency/Group/Organization	Friends of JCDS
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with Disabilities Publicly Funded Institution/System of Care
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing contact. City CDBG subrecipient applicant. Discussion of services available regarding persons with intellectual and physical disabilities.

11	Agency/Group/Organization	The Salvation Army
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health Services-Education Services-Employment Services - Victims
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Website and ongoing direct contact. City CDBG grant subrecipient. Discussion of services available and currently funded CDBG projects.
12	Agency/Group/Organization	Johnson County Parks and Recreation District
	Agency/Group/Organization Type	Services-Children Services-Health Services-Education Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing direct contact. City CDBG grant subrecipient. Discussion of services available and currently funded CDBG projects.

13	Agency/Group/Organization	Catholic Charities of Northeast Kansas
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-homeless Services-Health Services-Education Services-Employment Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Website and ongoing direct contact. City CDBG grant subrecipient. Discussion of services available and currently funded CDBG projects.
14	Agency/Group/Organization	Shawnee Chamber of Commerce
	Agency/Group/Organization Type	Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Ongoing contact. Trends observed in the community regarding workers, infrastructure needs and employment services. Review and discussion of businesses seeking to locate to City of Shawnee and opportunities. Understand the skill sets require by local businesses and work with the Workforce Partnership to provide training opportunities.
15	Agency/Group/Organization	United Community Services of Johnson County
	Agency/Group/Organization Type	Regional organization Planning organization Civic Leaders

<p>What section of the Plan was addressed by Consultation?</p>	<p>Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Anti-poverty Strategy</p>
<p>How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?</p>	<p>Lead agency for Johnson County Continuum of Care. Lead agency of the Johnson County Housing Study - City coordinating with. Poverty and other community needs and demographic information provided on website and other outreach resources.</p>

Identify any Agency Types not consulted and provide rationale for not consulting

Not applicable.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	United Community Services of Johnson County	The continuum of care provides a variety of reports on the status of homeless, at risk and disabled populations in Johnson County, etc. Through the coordination of homeless services, funding can be directed to meet the most pressing needs of homeless, at-risk, and persons with HIV/Aids. United Community Services also publishes annual reports and specialized reports throughout the year regarding poverty and at-risk populations in the County.
Comprehensive Economic Development Strategy Plan	Mid-America Regional Council	The plan was utilized for information on workforce and infrastructure needs in the area.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Shawnee Comprehensive Plan	City of Shawnee	The Comprehensive Plan is to provide the basis or guide for public action to ensure a coordinated and harmonious development or redevelopment which will best provide the health, safety, morals, order, convenience, prosperity and general welfare as well as wise and efficient expenditure of public funds. The Comprehensive Plan provides a foundation for all land use regulations by the City and establishes a context within which individual development proposals can be evaluated.
Analysis of Impediments to Fair Housing	Kansas City, Missouri	Shawnee participated in the Kansas City Metropolitan wide efforts to identify impediments to fair housing choice. The report was used to identify local efforts to increase housing choice and prepare the 2019 updates undertaken by the Johnson County Consortia.
KS Region I Hazard Mitigation Plan	Johnson County Government	Information concerning jurisdiction's increased natural hazard risks associated with climate change for Con. Plan section MA-65.
Re-Imagine 75th Street	City of Shawnee	Streetscape revitalization plan for 75th Street between Quivira Rd. and Switzer Road. Referenced when address public infrastructure needs and strategic plans for improvements.
Community Connections Nieman Road	City of Shawnee	The corridor encompasses three majority low-moderate income Census Block Groups. The study identifies ways to reduce the risk for flooding, encourages the rehabilitation of existing housing stock and construction of more diverse forms of housing opportunities, as well as addresses street design, and referenced in the Consolidated Plan to address public infrastructure and facility improvements.
First Suburbs Coalition Regional Housing Summit	MARC First Suburbs Coalition	Regional first suburbs economic development report addressing workforce housing needs and solutions.

Table 3– Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City of Shawnee undertook a series of joint meetings with the City of Overland Park, the City of Lenexa, Johnson County, the Olathe Housing Authority, and the Johnson County Housing Authority to

review information to be provided in the consortia application. The City of Shawnee works with Johnson County and other local and state agencies to identify the needs of our residents, and identify the services that will be provided. As a community within Johnson County, Shawnee residents have available a wide range of services that are provided at the public level, such as services for the disabled, employment services, mental and physical health, and housing services. The City of Shawnee is then able to enhance these services as we identify the need such as housing and transportation services. The City of Shawnee also participates in regional planning efforts through participation with the Mid-America Regional Council Solid Waste Commission, First Suburbs Committee, Planning Sustainable Places and Creating Sustainable Places initiatives, air quality programs, parks and open spaces planning, Scout highway traffic identification program, and a variety of regional transportation initiatives.

Narrative

PR-15 Citizen Participation - 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of Shawnee sought citizen input in a variety of ways. The City's Citizen Participation Plan outlines the policies and procedures to receive input to identify the needs and to allocate CDBG funds. An informational meeting and two public hearings were held by the Governing Body. All public notices are published in the Legal Record and are also available simultaneously on the City's website. Notices are published in English and Spanish as feasible.

Johnson County Community Development in partnership with consortia communities (including Shawnee), conducted an online survey of continuum members in order to help determine priorities for special needs population, public service, public facility, housing and homeless.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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1	Internet Outreach	<p>Minorities</p> <p>Persons with disabilities</p> <p>Residents of Public and Assisted Housing</p>	<p>Online survey distributed in May 2019 by Johnson County Community Development to Johnson County Consortia and Continuum members (community partners) to determine needs of special population, public service, public facility, housing and homeless</p>	<p>51 respondents. Survey results included with report.</p>	<p>Not applicable.</p>	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Newspaper Ad	Non-English Speaking - Specify other language: Spanish Non-targeted/broad community	This meeting was held on June 18, 2019. There was one person, besides staff, in attendance. In addition to the newspaper ad the notice was also placed on the city's website in English and Spanish	The resident in attendance did not have specific comments regarding the CDBG program. He is in attendance for informational purposes only.	Not applicable.	https://cityofshawnee.org/Departments/Community_Development/Planning/Community_Development_Block_Grant

3	Public Hearing	Non-targeted/ broad community	This public hearing was held on August 26, 2019 during a regularly scheduled City Council meeting. No one in attendance at the public hearing spoke on this item beside the City Council members. The complete 08/26/2019 City Council meeting minutes are attached to this report.	Not applicable.	Not applicable.	
4	Public Hearing	Non-targeted/	This public hearing will	All comments	No applicable.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
		broad community	be held on October 14, 2019 during the regularly scheduled City Council meeting. One resident spoke during the public meeting.	made during the City Council meeting and public hearing are attached to this report in the form of the public meeting minutes.		

5	Newspaper Ad	Non-targeted/ broad community	A 30-day public comment period on the 2020-2024 Consolidate Plan and 2020 Action Plan was advertised in the City's designated newspaper of public record, the LEGAL Record on September 10, 2019. The public comment period was 10-15-19 through 11-15-19. There were no comments	Not applicable.	Not applicable.	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			received during the specified comment period.			

Table 4– Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

The City of Shawnee offers a variety of programs and services to meet the needs of our community members. Services are also provided to residents by a variety of programs and providers throughout the region. Multiple tools, resources, and ongoing outreach are used to ensure that the City's priorities meet the resident needs and priorities.

NA-50 Non-Housing Community Development Needs - 91.415, 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

The City has established broad goals for City-owned facilities, including security improvements, ability to expand facilities and services to changing population and demographics, and implementation of deferred maintenance and operational efficiencies.

Additionally, the City has had a policy for many years in which there should be a public or private recreational space within one third of all residential units. The City continues to work towards meeting this goal. Of all public facilities related feedback from the 2019 Citizen Satisfaction Survey, 43% of residents indicated that the City should emphasize parks and recreation facilities for the next two years. The top three priorities for parks facilities included City parks, walking and biking trails, and aquatics facilities.

How were these needs determined?

The City has a Facility Master Plan, which outlines and prioritizes all of our public facility improvement needs. The plan includes broad goals and objectives, and specific goals and objectives by location (i.e., City Hall, Fire, Parks Maintenance, Police and Public Works). Consultants were hired to work with City staff to develop the plan.

The City completed a Citizen Satisfaction Survey in 2019. The purpose of the survey is to ensure that the City remains focused on the services and priorities most important to residents. A random sample of surveys were mailed to residents, and residents were able to respond via an online survey. The mail-in results are statistically valid and represent a 95% level of confidence. Results were also compared to statistically valid results from similar Citizen Satisfaction Surveys conducted in 2012 and 2017.

Describe the jurisdiction's need for Public Improvements:

Results of the 2019 Citizen Satisfaction Survey showed that residents felt the highest priority for the City should be to focus on overall flow of traffic and congestion management on City streets. The top three City maintenance priorities were City streets, sidewalks, and maintenance and preservation of our downtown.

How were these needs determined?

The 2019 Citizen Satisfaction Survey is a statistically valid survey used to determine residents priorities for the City.

The City of Shawnee has a multitude of planning documents, which help to guide future public improvements, including the Parks Master Plan, Street Improvement Program, Capital Improvements Program, Shawnee Comprehensive Plan, 75th Street study, Nieman Road Community Connections Study, Nieman Road Reallocation of Right-of-Way study, Shawnee Mission Parkway Visioning Study, I-435 Corridor Plan, and the Downtown Action Plan II. All of the noted documents included thorough community outreach, engagement and vetting before final acceptance by the Governing Body. Additionally, the allocation of funding for all public improvement projects in excess of \$50,000 require Governing Body approval, which allows for additional community feedback prior to acceptance of construction contracts.

Describe the jurisdiction's need for Public Services:

The City of Shawnee residents have access to a wide variety of public services and safety net services provided by the City, County, utilities, transportation, public agencies, and other service providers.

The need for the provision of housing rehabilitation, child care, utility assistance and subsistence payments and provisions, and healthcare services that are outside the services generally provided by the City, and have repeatedly been identified by public service provider request for funding from the City.

The 2019 Citizen Survey results showed 46% of residents believe the City should emphasize police, fire and ambulance services over the next two years, including the top two priorities for emergency services being visibility of police in neighborhoods and crime prevention.

How were these needs determined?

The City of Shawnee has a variety of programs which seek to meet the needs of our community, including annual Human Service Funds requests, CDBG sub-grantee requests, the Mayor's Christmas Tree Fund, the Neighbors Helping Neighbors program, the City's utility rebate program for seniors and low income households, and the CityRide program,

Members of City staff also participate in a variety of committees and organizations which directly support the needs of Shawnee residents, including the Church-City Partnership Taskforce – Community, Caring for Kids, Shawnee Rotary, and others.

Based on the needs analysis above, describe the State's needs in Colonias

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

The City of Shawnee is a suburb in Johnson County, Kansas, part of the Kansas City Metropolitan area. The City is largely residential essentially surrounded by other communities. The eastern portion of the City developed prior to the western portion, which has seen a large portion of the growth since 2000 as sewer lines were extended into that area.

As a result, the eastern portion of the community has a greater need for preservation of its housing stock, and rehabilitation of existing single family and multi-family structures. Homes east of Quivira Road tend to be smaller and older (a majority constructed prior to 1985), and maintain a price point that is relatively affordable compared to other Johnson County communities.

There are 21 Census Tracts and 45 Census Block Groups in Shawnee. Per the 2011-2015 American Community Survey 5-Year Estimates household income data, in 13 of the 45 Census Block Groups at least 48.71% of the total households are considered to be low-moderate income households. (Shawnee's FY2019 area-benefit exception is 47.81 percent.) All of the noted Census Block Groups are located east I-435 with noted concentrations where there majority of the City's multi-family complexes, single-family and duplex rental units, small lot single-family residential units are located. There is also a concentration of racial minorities in these areas.

The 2018 American Community Survey 5-Year Estimates listed 25,587 total housing units in Shawnee. Of these, 17,814 are owner-occupied, 6,696 are renter occupied. Vacant properties represent approximately 4.2% of total housing units, with 0.2% homeowner and 5.6% renter.

The median housing costs for mortgaged owners was \$1,706, non-mortgaged owners \$617, and renters \$966. 15.4 percent of owners with mortgages, 11.5 percent of owners without mortgages, and 50.3 percent of renters in Johnson County spent 30 percent or more of household income on housing.

According to the same survey, 28 of the occupied units lacked complete plumbing facilities, and 107 lacked complete kitchen facilities. Overcrowding does not appear to be a significant issue in Johnson County. The Survey estimates that 1.6 percent of occupied housing units are overcrowded, having more than 1 person per room.

MA-45 Non-Housing Community Development Assets - 91.410, 91.210(f)

Introduction

The City of Shawnee is part of the greater Kansas City Metropolitan area. As a result, many residents of the City work in surrounding communities with short commutes. Shawnee is for the most part a residential community, with a predominance of service and retail establishments. Manufacturing and warehousing jobs are located in the western portion of the community, and the city has aggressively sought additional jobs to be created in this sector. The City of Shawnee has established an economic development fund that provides assistance to small businesses desiring to locate within the city that will create permanent jobs. The City has multiple other incentives tools to support existing and new businesses and large and small businesses.

Currently, the largest employers in the City of Shawnee include Deffenbaugh Industries Inc./Waste Management, Bayer Animal Health, City of Shawnee, Shawnee Mission School District, FedEx Ground Package Systems, Inc., McLane Food Company and NazDar Industries.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	63	23	0	0	0
Arts, Entertainment, Accommodations	3,192	2,798	12	16	4
Construction	1,440	1,619	5	10	5
Education and Health Care Services	5,005	1,771	18	10	-8
Finance, Insurance, and Real Estate	2,791	952	10	6	-4
Information	818	42	3	0	-3
Manufacturing	1,983	1,823	7	11	4
Other Services	868	444	3	3	0
Professional, Scientific, Management Services	4,401	1,424	16	8	-8
Public Administration	0	0	0	0	0
Retail Trade	3,365	3,719	12	22	10
Transportation and Warehousing	1,288	1,116	5	7	2

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Wholesale Trade	1,898	1,239	7	7	0
Total	27,112	16,970	--	--	--

Table 5 - Business Activity

Data Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	35,365
Civilian Employed Population 16 years and over	33,810
Unemployment Rate	4.44
Unemployment Rate for Ages 16-24	13.90
Unemployment Rate for Ages 25-65	3.01

Table 6 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector	Number of People
Management, business and financial	10,090
Farming, fisheries and forestry occupations	1,410
Service	2,870
Sales and office	8,530
Construction, extraction, maintenance and repair	2,194
Production, transportation and material moving	1,590

Table 7 – Occupations by Sector

Data Source: 2011-2015 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	24,550	77%
30-59 Minutes	6,715	21%
60 or More Minutes	600	2%
Total	31,865	100%

Table 8 - Travel Time

Data Source: 2011-2015 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	935	90	680
High school graduate (includes equivalency)	4,700	335	1,240
Some college or Associate's degree	8,515	290	1,645
Bachelor's degree or higher	14,130	320	1,830

Table 9 - Educational Attainment by Employment Status

Data Source: 2011-2015 ACS

Educational Attainment by Age

	Age				
	18-24 yrs	25-34 yrs	35-44 yrs	45-65 yrs	65+ yrs
Less than 9th grade	90	195	140	330	185
9th to 12th grade, no diploma	550	230	195	605	335

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
High school graduate, GED, or alternative	1,260	1,420	1,740	3,110	2,600
Some college, no degree	2,150	1,770	2,130	3,455	1,400
Associate's degree	370	720	890	1,485	505
Bachelor's degree	550	2,670	3,190	5,075	1,175
Graduate or professional degree	30	1,120	1,695	2,565	930

Table 10 - Educational Attainment by Age

Data Source: 2011-2015 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	23,640
High school graduate (includes equivalency)	28,403
Some college or Associate's degree	41,557
Bachelor's degree	54,783
Graduate or professional degree	69,360

Table 11 – Median Earnings in the Past 12 Months

Data Source: 2011-2015 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The management, business and financial sector employs approximately 37.8% of the workforce in Shawnee. The sales and office sector provide approximately 31.97% of jobs. These two sectors constitute approximately 69.87% of the workforce. The service jobs sector is the third largest provider of jobs at 10.76% of the employment sector.

Describe the workforce and infrastructure needs of the business community:

The workforce needs of the community are to provide a trained workforce that may be specialized for specific employers. With the current job market growing rapidly and a labor market close to full-employment, the availability of a qualified workforce has become the number one problem for businesses-particularly those employing workers in the skilled trades. Skilled laborers are needed specifically for the construction industry, manufacturing, transportation and warehousing.

The City of Shawnee actively works with Johnson County Water One and the Johnson County Wastewater District to provide water and sewer line extensions into areas that are identified to be developed for office, manufacturing and warehouse uses, as well as additional retail development. Additionally, as the City intends to increase the overall density of the downtown area, the City continues to work with area utilities to meet the needs of redevelopment projects to improve the capacity of existing infrastructure facilities.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The construction of the inter-modal facility in Edgerton, the Logistics Park of Kansas City, and other major industrial parks in the region have greatly increased the number of jobs and opportunities for jobs in the industrial, manufacturing and warehousing business sectors throughout the region. Manufacturing, construction and transportation and warehousing are the top three industries hiring workers in the skilled trades. There are approximately 236,000 jobs in the skilled trades in Kansas City region, or about one out of every five total jobs. Current employment growth in skilled trade occupations exceeds overall employment growth at both the regional and national level. Over the last four years, employment growth has more than doubled the growth rate of the previous four years in most skilled trade occupation categories. Production, construction, transportation and material moving, and skilled trade management occupations all saw growth between 2014-2018; at least 2.5 times greater than the previous four years. In addition, more than half of the current workforce in skilled trade occupations will need to be replaced over the next five years.

The City of Shawnee has identified and marketed large parcels of land along the K-7 corridor to attract new businesses and/or expand existing businesses along the corridor in the City of Shawnee. The City has a wide variety of tax incentives, abatements, and job creation initiatives for new and expanding businesses to use to increase employment opportunities. The city has actively pursued the extension of waterlines to these site through Water One, and sewer lines to these locations with Johnson County Wastewater District.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

For the most part residents of the City of Shawnee are well educated. The current barrier is that the degrees held are not aligned with the labor market. The industries that require a bachelor's degree are primarily finance, engineering, healthcare, and information technology. However, some of the most commonly held degrees are liberal arts and sciences, business administration, criminal justice, general business, human resource management, and social psychology. It is also important to note that many high-demand, high wage jobs are available with an associate degree or less.

Resources identified below provide those that are in need of additional skills, or are looking to change careers the opportunity to do so. Past projects funded by the Community Development Block Grant Entitlement Grant have paid for before- and after-school childcare. This may allow caregivers to seek job training, or remain in the workforce, as childcare represents a large expense for low and moderate-income persons.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

Workforce Partnership currently has the following training initiatives:

- WIOA Program Funding: Available to individuals that are at or below 200 percent of poverty guidelines or are laid-off and need classroom and/or on the job training in a demand occupation that pays a livable wage.
- KHPOP: Available to individuals at or below 200 percent of poverty guidelines for classroom training geared toward a high-demand careers in healthcare.
- Construct KC: A customized training program for individuals coming out of Johnson and Wyandotte County Corrections to obtain classroom and on-the-job training in the construction industry.
- Mature Worker Program: A customized training program for individuals age 55 and older that wish to re-enter the labor market. The grant subsidizes the participant's wages up to 50 percent during the time they are in training.
- Summer Youth Program: Designed to create work experience opportunities for low-income and at-risk youth between the ages of 16-24. Grant covers 100 percent of the participant's wages typically for a 4-8-week period.
- Registered Apprenticeship Program: Earn and learn training program that provides grant funding to employers providing relevant technical instruction and on-the-job training as part of an apprenticeship program.
- Young Adult Program: Available to low-income and/or at-risk individuals between the ages of 16-24 to receive employability training and work experience.

- Collaboration between Workforce Partnership, area schools, and employers to create awareness around demand occupations, particularly those in the skilled trades.

Workforce Partnership's efforts support the CEDS by partnering with local stakeholders and connecting individuals in our jurisdiction to employment opportunities that pay a livable wage, and through collaboration with employers and training providers to create the workforce needed for a prosperous economy.

Shawnee is a major partner with our Economic Development Council and Johnson County Community College to provide a wide variety of workforce training programs. These training opportunities for entry-level positions, specific training paths, or for learning new skills by the chronically underemployed.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

YES.

Shawnee works with the Mid-America Regional Council (MARC) and the Kansas City Area Development Council to support the initiative identified in the Comprehensive Economic Development Strategy Plan. The broad 2014 plan goals include create a region that:

1. supports entrepreneurship and innovation.
 2. provides strong support to existing businesses.
 3. the increases national visibility as a destination of choice for companies and talent.
 4. provides quality technology infrastructure.
 5. trains and develops an educated workforce.
 6. able to recruit and attract talented individuals.
 7. provides mobility for the workforce.
 8. supports developed infrastructure for targeted industries.
 9. supports development in key corridors and older built neighborhoods.
- The City's Consolidated Plan priorities of support the CEDS goals both directly and indirectly.

Discussion

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

The term "concentration" means relatively close geographic proximity, approximately within 3 miles of a set geography. Per the 2011-2015 American Community Survey Comprehensive Housing Affordability Strategy (CHAS) data, there are 3,010 households in Shawnee with at least one of four housing problems, and 1,070 households with at least one of four severe housing problems. The CHAS defines the four housing problems as: incomplete kitchen facilities, incomplete plumbing facilities, more than one person per room, and cost burden greater than 30%. A severe housing problem is quantified by a cost burden greater than 50%. Cost burden is the ratio of housing costs to household income. CHAS data shows that 2,964 owners and 2,700 renters have a housing cost burden of greater than 30%, or approximately 24% of the total households in Shawnee. Of those households, 1014 owners and 1470 renters have a cost burden greater than 50%. Approximately 17.5% of all owners are cost burdened, while 39.76% of renters are housing cost burdened showing a disproportionate impact on renters in the community. The American Community Survey 2018 ACS 5-year estimates further break out those numbers to show that only 66 units have more than one occupant per room, no housing units lack complete plumbing facilities, and only 55 units lack complete kitchen facilities. These numbers show that the greatest housing problem in Shawnee is housing cost burden more than likely disproportionately affecting low-moderate income households. As noted previously, all census tracts in Shawnee with a majority of low-moderate income households are located east of I-435. 9 of the 11 census tracts are located east of Quivira Road to Switzer Rd. and between our south city limits and W. 55th St. This area is roughly 2.9 square miles. Shawnee city limits include approximately 42 square miles. This shows a likely concentration of at least one housing problem within the majority low-moderate income census tracts.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

As noted previously, there is a concentration of low-income families in Shawnee between Quivira Road to Switzer Road and our south city limits to W. 55th Street. Concentration means a census tract with a majority of low-moderate income households. 2018 ACS 5-year estimates indicate that Shawnee is 85.4% white, 5.2% African American, .1% American Indian and Alaska Native, 3.6% Asian, 1.7% some other race and 4% two or more races. Overall there is very limited racial diversity within Shawnee, but even more so limited west of K-7 the population is over 90% white. The racial makeup of census tracts east of K-7 is generally consistent with the overall racial makeup of Shawnee. Census Tract 523.03 between Renner Rd. and Pflumm Rd. and Shawnee Mission Pkwy. to Johnson Drive does have a noted higher composition of African Americans at 17% of the total census tract population. This is the only noted racial concentration in Shawnee since it does not coincide with the overall racial makeup of Shawnee. The Hispanic or

Latino population is 7.8% of the overall Shawnee population. This ethnic minority generally resides throughout Shawnee, but has the highest percent ethnic minority census tracts east of Pflumm Road. All census tracts east of Pflumm have the same relative percentage of Hispanic or Latino composition. </div>

What are the characteristics of the market in these areas/neighborhoods?

The housing market in these areas consists of older neighborhoods in the City and are primarily smaller homes. However, the homes in these neighborhoods are among the most affordable in the City for both owners and renters. The number of rental units is highest in these areas, as well as the diversity of housing stock (apartments, single-family homes, duplexes, etc.). Proactive Codes Enforcement of exterior property maintenance codes for all commercial properties, rental properties, and within designated neighborhood focus areas has not shown that rental properties are lower quality or have more property maintenance violations than owner-occupied units.

Are there any community assets in these areas/neighborhoods?

Shawnee generally has great access to major regional transportation networks, including K-7, I-435, I-35, and Shawnee Mission Parkway. Almost all of the noted census tracts are immediate adjacent to or are within reasonable proximity to those thoroughfares. Additionally, there are numerous City parks, trails, and/or other public facilities within ¼ mile of all these areas. The Shawnee Mission School District continues to invest in schools in these areas. 75th Street is a primary transit route bisecting or adjacent to these areas. Overall, there is a wide variety of shopping and access to services in these areas, including numerous businesses that specifically cater to minority populations.

Are there other strategic opportunities in any of these areas?

<div>The City of Shawnee has identified three neighborhoods in these areas to participate in the Neighborhood Focus Program. This program provides an opportunity for residents to express their concerns about their neighborhood, as well as the spread the word about and building upon their assets. A neighborhood newsletter is published three times a year providing information on housing rehabilitation programs that are available, as well as other assistance programs, such as subsistence payments, utility assistance, etc. </div><div>A Street Improvement Program has been established to prioritize major street improvement projects. Many of those planned projects are located within these areas.</div><div></div><div>Since 2017, the City has invested \$38 million in street and stormwater improvement projects in our downtown area, which includes many low-moderate income census tracts. The improvements have decreased local flooding issues, improved pedestrian and bicycle mobility with the addition of trails and a multi-use path, improved access to public facilities including three new parks, upgraded access and levels of service of utilities, and have generally improved the character, aesthetic and viability of the area. The City continues to make downtown Shawnee a priority for future improvements both public and private. </div><div></div><div>In 2019, the City undertook a Planning Sustainable Places study for the 75th Street corridor between Quivira Road and Switzer Road. The study

addressed many community aspects including pedestrian and bicycle accommodations, connectivity, access to transit, streetscape improvements, and future development concept plans. The City has already allocated funding to make the recommended improvements to the roadway and streetscape in 2020. The project will benefit many residents and businesses within the area.

The City will continue to invest in the Minor Home Rehabilitation Program to assist low-income households. While much of the marketing and outreach done for this program is not directly sourced to low-moderate income census tracts, a majority of the past project completed have been in those tracts. Showing both a need and benefit resource for those areas.

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

A map outlining Johnson County residents' access to high-speed internet was obtained from <https://broadbandmap.fcc.gov>. The map displays access to internet speed that is 25Mbps download and 3Mbps upload, the minimum speeds to be considered broadband. There were not any areas of Johnson County with no providers, and 100 percent of the County had 2 or more providers, and 99.68 percent had 3 or more providers. There was not a need brought forward for broadband during the public input/citizen participation activities when creating the plan.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

A map outlining Johnson County residents' access to high-speed internet was obtained from <https://broadbandmap.fcc.gov>. The map displays access to internet speed that is 25Mbps download and 3Mbps upload, the minimum speeds to be considered broadband. There were not any areas of Johnson County with no providers, and 100 percent of the County had 2 or more providers, and 99.68 percent had 3 or more providers. There was not a need brought forward for broadband during the public input/citizen participation activities when creating the plan.

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

The City of Shawnee's Fire Department operates as the Office of Emergency Management. The City participates with Johnson County and other jurisdictions for the planning, coordination, and implementation of the *Kansas Region L Multi-Jurisdictional Hazard Mitigation Plan*. The plan was approved by FEMA on October 3, 2019, and was formally adopted by the City of Shawnee Governing Body in January 2020. The hazard mitigation plan identifies relevant hazards, vulnerabilities, and strategies that Johnson County and participating jurisdictions implement to decrease vulnerability and increase resiliency and sustainability.

The *Kansas Region L Hazard Mitigation Plan* states, "when discussing weather patterns, climate change should be considered as it may markedly change future weather-related events. There is scientific consensus that climate change is occurring, and recent climate modeling results indicate that extreme weather events may become more common." The plan calls for updates based on climate modeling in order to rank the likelihood and impact on communities.

According to the plan, data from the previous 20 years of federally declared disasters, as well as, data contained in previous mitigation plans identifies that Kansas' Region L has sixteen natural hazards that may affect the region. The top five hazards include flood, tornado, windstorm, winter storm, and wildfire.

<https://www.jocogov.org/dept/emergency-management/emergency-management-program/county-emergency-plans/mitigation-plan>

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

The *Kansas Region L Hazard Mitigation Plan* identifies at-risk populations as populations whose members may have additional needs before, during, and after an incident, including but not limited to maintaining independence, communication, transportation, supervision and medical care. In general, at risk populations considered exceptionally vulnerable are persons with medical issues, poverty, extremes in age, and communications due to language barriers. The plan identifies approximately 7.4% of Shawnee's population as living below poverty level.

Low to moderate income households are more vulnerable to the effects of natural hazard risks because: they are more likely to lack the financial resources to prepare for a disaster, to be able to temporarily or permanently relocate after a disaster, to pay insurance deductibles, to repair damages or replace lost items, or pay increased housing costs (e.g. longer and more heat waves would impact electricity usage). Low to moderate-income households may also be underinsured or not insured at all.

As these events become more intense Consolidated Plan partners will need to continue to develop education, plans and resources for low to moderate-income households in conjunction with Emergency Management.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Strategic Plan prepared by the City of Shawnee addresses housing, homelessness prevention, public improvements and public services needs over the upcoming five year period. Specific projects will be identified on an annual basis, which meet the identified national and City program objectives.

SP-10 Geographic Priorities - 91.415, 91.215(a)(1)

Geographic Area

Table 12 - Geographic Priority Areas

General Allocation Priorities

Describe the basis for allocating investments geographically within the state

Shawnee has not identified geographic priorities for the allocation of CDBG funds. Most projects the City undertakes allow for the provision of services based on household income or presumed benefit, so are thus not location specific. Generally, low to moderate income residents may qualify for services citywide.

Public improvements may only be undertaken in census block groups that have been identified as containing a high percentage of low and moderate income persons. Currently, these block groups are those with at least 48.71% low and moderate income residents. The specific location of these neighborhoods may change as updated data is released by the Census Bureau and HUD.

SP-25 Priority Needs - 91.415, 91.215(a)(2)

Priority Needs

Table 13 – Priority Needs Summary

1	Priority Need Name	Non-Housing Community Development
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development
	Geographic Areas Affected	
	Associated Goals	Public Facilities and Infrastructure Public Services
	Description	This need includes public facilities, public infrastructure, public improvements, public service, and economic development activities other than low to moderate housing benefit. Shawnee will support and undertake projects in low to moderate income eligible areas, which maintain and improve the quality of the built environment, and that create new or expanded access to a service or benefit for low to moderate income residents.
	Basis for Relative Priority	This was one of the highest rated needs according to surveys conducted and needs listed by consortium member cities.
	2	Priority Need Name
Priority Level		High

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence
	Geographic Areas Affected	
	Associated Goals	Housing Rehabilitation
	Description	The provision of adequate housing is a priority for the City of Shawnee. Rehabilitation of the existing housing stock maintains the integrity of neighborhoods, especially in low and moderate income neighborhoods, and contributes to efforts to keep these neighborhoods stable and affordable. The opportunity to make home mores energy efficient have the long term effect of reducing monthly utility costs, which provides the home owner more disposable income to provide for other needs of the individual or family. Rehabilitation of housing also encourages other in the neighborhood to also a reinvestment in their property, thus further improving the quality of life in these neighborhoods. Use of funds to make rental units accessible can provide additional units in the housing stock for those with disabilities, as well as permitting residents to live in their home for a longer period of time.
	Basis for Relative Priority	The basis for this priority is to enhance the housing stock in low and moderate income neighborhoods, maintain livability and affordability, improve accessibility, encourage sustainability, and support general neighborhood stabilization.
3	Priority Need Name	Homelessness Prevention
	Priority Level	High

Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development
Geographic Areas Affected	
Associated Goals	Public Services
Description	Provision of subsistence payments, projects, services and other supports to prevent homelessness.
Basis for Relative Priority	This was one of the highest rated needs according to Johnson County Community survey conducted and needs listed by consortium member cities.

Narrative (Optional)

The establishment of strategic priorities within the Consolidated Plan were based on a variety of sources, including the Johnson County Community Needs Survey, which provides feedback from metropolitan area public service organizations, the City of Shawnee Citizen Satisfaction Survey, housing and homeless needs assessment, housing market analysis, and assessment of available resources to Shawnee residents and metro. wide.

SP-35 Anticipated Resources - 91.420(b), 91.215(a)(4), 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	287,208	0	0	287,208	1,148,832	It is assumed that the City of Shawnee will receive approximately the same dollar amount of funding for the Community Development Block Grant program over the 5-year Consolidated Plan period.

Table 14 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal funds will be used as the primary funding source to undertake minor home rehabilitation projects specifically for low to moderate-income residents. City funds are used to supplement the program by paying administrative expenses and additional repair costs. CDBG dollars will be used to leverage the use of the City’s Special Revenue Funds to complete a two-block street reconstruction and improvement project in a low-moderate income census tract. Federal funds will be used to provide other public services not funded through the general fund that are

aimed specifically to low and moderate income residents to encourage employment opportunities and reduce the risk for homelessness. The City of Shawnee provides a 25% match for HOME funding received annually through a consortia agreement with Johnson County.

If appropriate, describe publically owned land or property located within the state that may be used to address the needs identified in the plan

There is no publically owned property that has been identified as being appropriate to address the needs identified in the plan at the present time.

Discussion

SP-40 Institutional Delivery Structure - 91.415, 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
CITY OF SHAWNEE	Government	Economic Development Homelessness Non-homeless special needs Planning neighborhood improvements public facilities public services	Jurisdiction
JOHNSON COUNTY GOVERNMENT	Government	Economic Development Homelessness Non-homeless special needs Planning neighborhood improvements public facilities public services	Region
JOHNSON COUNTY HOUSING AUTHORITY	PHA	Public Housing Rental	Region
UNITED COMMUNITY SERVICES	Non-profit organizations	Homelessness Non-homeless special needs Ownership Planning Public Housing Rental	Region
Johnson County Housing Services	Government	Non-homeless special needs Planning neighborhood improvements public services	Region

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
Friends of JCDS	Non-profit organizations	Non-homeless special needs public facilities public services	Region
The Salvation Army	Non-profit organizations	Homelessness Non-homeless special needs public services	Region
Johnson County Parks and Recreation District	Departments and agencies	Non-homeless special needs public services	Region
Catholic Charities of Northeast Kansas	Non-profit organizations	Homelessness Non-homeless special needs public services	Region

Table 15 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The institutional delivery system for the City of Shawnee is strong. The City has a memorandum of understanding with United Community Services to provide funding received from the City of Shawnee to distribute funding to service providers through a consortia. The City also has an agreement with United Community Services to distribute a portion of the City's Alcohol Sales Tax funds for education and intervention programs for alcohol and substance abuse. The City of Shawnee seeks advise from the Continuum of Care for information regarding the needs of homeless and near homeless persons as well as those suffering from HIV. The City of Shawnee has in interlocal agreement with Johnson County Housing Services to provide housing rehabilitation services through the Minor Home Rehabilitation Program and the HOME program. Johnson County Housing Authority administers the public housing program available to Shawnee residents. Johnson County government also provides a variety of other cooperative services in conjunction with Shawnee for the benefit of Shawnee residents, including public health, environmental services, mental health and developmental services, and emergency management.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X	X	X
Legal Assistance			

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Mortgage Assistance	X	X	X
Rental Assistance	X	X	X
Utilities Assistance	X		X
Street Outreach Services			
Law Enforcement	X		
Mobile Clinics			
Other Street Outreach Services	X	X	
Supportive Services			
Alcohol & Drug Abuse	X	X	
Child Care	X	X	
Education	X	X	
Employment and Employment Training	X	X	
Healthcare	X	X	
HIV/AIDS	X	X	
Life Skills	X		X
Mental Health Counseling	X	X	
Transportation	X	X	
Other			
	X	X	

Table 16 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

Within Johnson County there are many organizations in both the public and private sectors which work to meet the needs of homeless persons. Increased street outreach efforts, expanded emergency assistance case management, and the adoption of new homeless survey methodology for the annual point in time count assist in assessing a person’s physical health, mental health, and safety needs. A Coordinated Entry System has been established to effectively and efficiently house these special populations based on vulnerability.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The strengths of the special needs population include countywide human service programs administered by various agencies in Johnson County. The major gap in the system is the lack of affordable, decent housing. As mentioned earlier, there is housing available, but it may not be

affordable for the special needs populations.

Current strengths of the homelessness service provider network include: strong collaborative relationships between providers across sectors and areas of expertise which facilitates referrals and communication; the establishment of coordinated entry; responsive adoption of best practices around housing and service delivery to improve outcomes for households; balance of public and private agencies and funding streams.

Current gaps in the service delivery system serving households experiencing homelessness include: lack of co-located organizations to reduce need for transportation which is limited in the county; no immediate “emergency shelter” options for newly homeless households with children or individuals unless they are female, experiencing domestic violence and in potentially lethal situation.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

Outreach and awareness of available services is often a weakness of institutional structures. Multiple platform media outreach, in person, and other directed communications can continue to expand the overall awareness of services.

In general, there is a rigidity to institutional structures, which can cause barriers for accessing services or even increase the need for crisis-related services. Unfortunately and for multiple reasons, safety net services may not be employed in the early stages of crisis when one form of assistance might be able to meet a persons needs, thus requiring interventions that can be more broad and costly. The Johnson County Continuum of Care annually reviews public services data and trends, which aim to meet the demands of the community where they are truly needed.

SP-45 Goals - 91.415, 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities and Infrastructure	2020	2024	Non-Housing Community Development		Non-Housing Community Development	CDBG: \$1,090,415	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 2000 Persons Assisted
2	Housing Rehabilitation	2020	2024	Affordable Housing		Housing Rehabilitation	CDBG: \$184,925	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 1 Households Assisted Homeowner Housing Rehabilitated: 50 Household Housing Unit
3	Public Services	2020	2024	Homeless Non-Homeless Special Needs Non-Housing Community Development		Non-Housing Community Development Homelessness Prevention	CDBG: \$121,000	Public service activities other than Low/Moderate Income Housing Benefit: 675 Persons Assisted Homelessness Prevention: 50 Persons Assisted

Table 17 – Goals Summary

Goal Descriptions

1	Goal Name	Public Facilities and Infrastructure
	Goal Description	Public facilities or infrastructure activities other than low-moderate housing benefit in low-income eligible areas to maintain and improve the quality of the built environment - examples, stormwater improvements, street reconstruction, sidewalk improvements, new public facility construction or improvements.
2	Goal Name	Housing Rehabilitation
	Goal Description	Provide rehabilitation services to low and moderate income households necessary to provide decent and sanitary conditions. This program will also address accessibility needs of disabled persons.
3	Goal Name	Public Services
	Goal Description	Support public services that create new access or expand access to a service or benefit for low-income Shawnee residents.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The City of Shawnee does not provide affordable housing. This function is provided by the Johnson County Housing Authority for Shawnee residents.

SP-65 Lead-based Paint Hazards - 91.415, 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

The City of Shawnee contracts with Johnson Housing Services to administer the Minor Home Rehabilitation Program and the HOME program for Shawnee residents. Johnson County Housing Services performs lead based paint activities in accordance with the Department of Housing and Urban Development Title 10, Subpart 24 CFR, requirements for notification, evaluation and reduction of lead based paint hazards in housing receiving federal assistance. For all pre-1978 construction, LBP Risk Assessments and Clearances are obtained as appropriate to ensure compliance with the Federal LBP regulatory guidelines and directives. Project specifications require contractors to use lead-safe work practices, with interim control and abatement procedures applied as necessary. Each client residing in pre-1978 construction is given a copy of HUD's "Protect Your Family from Lead in Your Home" brochure as well as copies of all LBP Risk Assessment and Clearance reports. The "Protect Your Family from Lead Based Paint in Your Home" brochure is also on the City's website to be available to all residents who may reside in pre-1978 constructed structures.

How are the actions listed above integrated into housing policies and procedures?

Beyond HUD or other publically funded housing projects as described above, the City does incorporate specific LBP policies into general housing policies.

SP-70 Anti-Poverty Strategy - 91.415, 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

The City of Shawnee provides direct financial assistance programs to low-income families through the stormwater utility rebate program and franchise fee rebate program. The City also annually allocates Human Service Funds to not-for-profit organizations, many of which support poverty-level families. Shawnee Human Service Funds have historically been allocated to Johnson County Human Services for their utility assistance program, Shawnee Community Services to support their food pantry, United Community Services of Johnson County to support non-profit agency health and human service programs, and Rebuilding Together Shawnee who provides home repair services to low-income households and veterans. The City also has the CityRide program, which offers subsidized taxi rides for seniors and disabled persons. There is no income qualification required, but certainly provides greater benefit to poverty level seniors and disabled persons.

CDBG funding is annually allocated to provide supports to public services providers who provide direct financial assistance to poverty-level families, including funding for the provision of childcare, rent assistance and utility assistance. Support of childcare assistance programs allows residents to remain employed, and possibly seek training for those underemployed.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

The City of Shawnee has supported private efforts to provide housing for individuals under the state Private Activity Bond and Housing Tax Credit programs, under these programs a percentage of units must be rented to income qualified persons.

The rehabilitation of sub-standard housing to provide safe and healthy environments provides stability in our neighborhoods, especially older neighborhoods that provide a diversity of housing type, and assists in retaining jobs for low and moderate-income persons. The City of Shawnee with the provision of CDBG funding provides emergency assistance to residents in need, helping them to remain in their homes.

SP-80 Monitoring - 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

<div>The City of Shawnee CDBG program administrator conducts a desk audit of each requests for payment by subrecipients to assure all activities undertaken are eligible for reimbursement. Procedures have been developed for desk audits of reimbursement requests, annual program monitoring (both in-office and on-site), and Single Audits review. Criteria with scoring has been established for the annual monitoring of subrecipients to determine whether monitoring should be completed in-office or on-site. </div><div>The City’s Citizen Participation Plan dictates the procedures for the development of the Consolidated Plan and Annual Action Plans. The Code of Federal Regulations, 24 CFR 91.105 and 91.505, requires compliance with the Citizen Participation Plan. </div><div></div><div>A Labor Standards Handbook and Procedures manual is used for all CDBG funded projects construction projects. All requests for bids using CDBG funds are also placed in the local Spanish language newspaper. All contracts refer to CDBG and City of Shawnee requirements that address minority business outreach. Labor Standards compliance information is reviewed with all contractors prior to beginning work on CDBG funded construction projects. </div><div></div><div>The City’s program administrator at least annually reviews all CDBG –related policies to ensure compliance in practice and with all applicable Federal regulations. </div>

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	287,208	0	0	287,208	1,148,832	It is assumed that the City of Shawnee will receive approximately the same dollar amount of funding for the Community Development Block Grant program over the 5-year Consolidated Plan period.

Table 18 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal funds will be used as the primary funding source to undertake minor home rehabilitation projects specifically for low to moderate-

income residents. City funds are used to supplement the program by paying administrative expenses and additional repair costs. CDBG dollars will be used to leverage the use of the City's Special Revenue Funds to complete a two-block street reconstruction and improvement project in a low-moderate income census tract. Federal funds will be used to provide other public services not funded through the general fund that are aimed specifically to low and moderate income residents to encourage employment opportunities and reduce the risk for homelessness. The City of Shawnee provides a 25% match for HOME funding received annually through a consortia agreement with Johnson County.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

There is no publically owned property that has been identified as being appropriate to address the needs identified in the plan at the present time.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities and Infrastructure	2020	2024	Non-Housing Community Development		Non-Housing Community Development	CDBG: \$218,083	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 705 Persons Assisted
2	Housing Rehabilitation	2020	2024	Affordable Housing		Housing Rehabilitation		Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 1 Households Assisted Homeowner Housing Rehabilitated: 10 Household Housing Unit
3	Public Services	2020	2024	Homeless Non-Homeless Special Needs Non-Housing Community Development		Non-Housing Community Development Homelessness Prevention	CDBG: \$24,200	Public service activities other than Low/Moderate Income Housing Benefit: 135 Persons Assisted Homelessness Prevention: 10 Persons Assisted

Table 19 – Goals Summary

Goal Descriptions

1	Goal Name	Public Facilities and Infrastructure
	Goal Description	Street and stormwater improvement project in a low-moderate income Census Block Group neighborhood.
2	Goal Name	Housing Rehabilitation
	Goal Description	Rehabilitation of 1-4 unit, single family owner-occupied, low-moderate income households through the Minor Home Rehabilitation Program. Rehabilitation and accessibility improvements of a single-family housing unit for developmentally and physically disabled persons.
3	Goal Name	Public Services
	Goal Description	Provision of public services for homelessness prevention, and access to new or expanded services.

AP-35 Projects - 91.420, 91.220(d)

Introduction

The City of Shawnee proposes to undertake six projects in the 2020 Annual Plan to assist low-moderate income persons within our community.

#	Project Name
1	59th Street Improvements
2	Minor Home Rehabilitation
3	Friends of JCDS
4	Catholic Charities of Northeast Kansas
5	Salvation Army
6	Johnson County Parks & Recreation

Table 20 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

As part of 2014-2019 five-year Consolidated Plan, a priority was established to complete infrastructure improvements that enhance a project or a standalone project that will provide street improvements including curbs and gutter, sidewalks and paving or stormwater improvements. Neighborhood infrastructure improvements in census tracts that qualify based on the percentage of low and moderate-income residents are generally an eligible CDBG activity. Past CDBG funded projects have primarily been focused in the area between Nieman Road to Flint Street and Johnson Drive to 62nd Terrace, with a goal of providing complete street and stormwater improvements within the designated neighborhood. Funding for the improvement of 59th Street from King to Barton Streets as indicated in the 2020-2029 Capital Improvements Plan. The project will street, storm sewer and sidewalk improvements. The street and stormwater improvements will reduce the traffic hazards, increase pedestrian safety, and reduce flooding. The City contracts with Johnson County Housing Services to provide minor housing rehabilitation services for low and moderate-income households. Eligible properties include 1-4 unit owner-occupied housing within Shawnee city limits. Eligible activities include exterior and interior improvements, such as repairs to electrical and plumbing systems, replacement of roofs, windows, doors, and/or gutters, carpentry, and painting. Individual rehabilitation costs are generally between \$100 and \$5,000. The Governing Body deemed additional supports for housing rehabilitation and neighborhood stabilization was an increased priority for 2020, and allocated an additional \$10,000 for this program (\$35,000 total CDBG allocation). The City also provides \$6,200 for administration of the program and \$7,800 additional rehabilitation expenses from the City's General Fund. The Minor Home Rehabilitation program slightly underserved low-moderate income households in 2019. Barriers to the program include a lack of applicants due to non-income eligibility, lack of knowledge of the program, persons not wanting to accept the assistance, limited project scope and funding available, inability to provide immediate assistance, and/or distrust of government. Staff has discussed program advertising with Johnson County Housing Services, and deems

their approach to be multi-faceted and appropriately targeted. The City will assist with additional program advertising in 2020 in order to expend the funds in a timely manner.

Providing both affordable and accessible housing is community need, especially for underserved populations. As part of the call for 2020 CDBG sub-recipient applications, Friends of JCDS submitted a request for funding to support accessibility improvements at a home they own. The home is part of Friends of JCDS' affordable and accessible housing program for individuals with a diagnoses of intellectual or developmental disability. All homes owned by Friends of JCDS provides reduced rent. The City CDBG funds are being used in addition to other funding sources, which will support more significant accessibility improvements.

The provision of childcare subsidies continues to be a priority for public service supports. As a common and high cost household expense, childcare subsidies can allow person to retain or seek employment, continue their education, or otherwise reallocate time and financial resources.

The provision of funds to public service providers for subsistence payments to low and moderate income residents is also a continued community priority. Subsistence payments allow for intervention in emergency and dire situation that can prevent worsening scenarios like health impacts, displacement, and homelessness.

AP-38 Project Summary

Project Summary Information

1	Project Name	59th Street Improvements
	Target Area	
	Goals Supported	Public Facilities and Infrastructure
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$218,083
	Description	Street, storm sewer, and sidewalk improvements to 59th Street between King Street and Barton Street.
	Target Date	10/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	The street improvement project is located in Census Tract 521.02, Block Group 4. The Low and Moderate income percentage for the block group is 66.2% with a total of 705 low income individuals living in the area.
	Location Description	59th Street between King Street and Barton Street.
	Planned Activities	Street, stormwater and sidewalk improvements.
2	Project Name	Minor Home Rehabilitation
	Target Area	
	Goals Supported	Housing Rehabilitation
	Needs Addressed	Housing Rehabilitation
	Funding	CDBG: \$35,000
	Description	Minor home rehab. and repairs to single family structures and accessibility updates to single family homes, or a single residence in a multi-family structure with less than four units.

	Target Date	8/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	Based on the number of homes rehabilitated in recent years, it is estimated that 10 households will be served. All of the households must be HUD income eligible. It is estimated that at least one project will be for accessibility upgrades.
	Location Description	City-wide
	Planned Activities	Minor Home rehabilitation consisting of both exterior and interior work. Examples of eligible work include roof, electrical, new windows and doors, painting, fixing wood rot, plumbing, sewer line, HVAC, etc. repairs. The program funds may also be used to provide accessibility updates or repairs as necessary.
3	Project Name	Friends of JCDS
	Target Area	
	Goals Supported	Housing Rehabilitation
	Needs Addressed	Housing Rehabilitation
	Funding	CDBG: \$9,925
	Description	Accessibility improvements to affordable single-family house for three adults with intellectual and developmental disabilities.
	Target Date	12/1/2020
	Estimate the number and type of families that will benefit from the proposed activities	The home is owned by Friends of JCDS, Inc., a non-profit organization, and houses three adults with intellectual and developmental disabilities. They are presumed benefit clients.
	Location Description	11400 W. 69th Terrace, Shawnee, KS 66203

	Planned Activities	Accessibility and exterior improvements to an affordable housing unit for adults with intellectual and developmental disabilities. The housing unit is single family home with three bedrooms for three tenants. CDBG funds are expected to be used for accessibility upgrades to one of two bathrooms in the home. Additional funding from non-Federal funding sources will be utilized to complete accessibility upgrades to the second bathroom and kitchen, as well as roof, gutter, and window replacement.
4	Project Name	Catholic Charities of Northeast Kansas
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Non-Housing Community Development Homelessness Prevention
	Funding	CDBG: \$5,000
	Description	Provision of emergency and subsistence payments for rent and utility payments for income eligible families. Providing rent assistance will provide direct supports for households at risk of becoming homeless due to eviction.
	Target Date	12/4/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 40 people will receive assistance. The majority of households are expected to be female-headed households, based on the composition of households that have received funding in the past. The program also benefits those on the verge of homelessness, including those households who have received eviction notices due to the inability to pay for housing.
	Location Description	Support is available city-wide.
	Planned Activities	Provision of emergency and subsistence payments for rent and utility payments for income eligible families.
5	Project Name	Salvation Army
	Target Area	
	Goals Supported	Public Services

	Needs Addressed	Non-Housing Community Development Homelessness Prevention
	Funding	CDBG: \$7,500
	Description	Provision of emergency and subsistence payments for rent and utilities. The provision of rent assistance will also directly benefit households on the verge of becoming homeless due to eviction.
	Target Date	12/4/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 55 people will receive assistance. In the past, most recipient households have been female headed. The program also benefits those on the verge of homelessness, including those households who have received eviction notices due to the inability to pay for housing.
	Location Description	All beneficiaries are required to be residents of Shawnee, and must income qualify.
	Planned Activities	Provision of emergency and subsistence payments for rent and utilities.
6	Project Name	Johnson County Parks & Recreation
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Non-Housing Community Development
	Funding	11700
	Description	Summer day camp and after school care scholarship for income eligible families.
	Target Date	12/4/2020
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 30 persons will be served from low to moderate income households. Households served are expected to be primarily with a single parent households and/or female headed households.
	Location Description	All beneficiaries are required to be residents of Shawnee, and must income qualify.
	Planned Activities	Summer day camp scholarships and after school care scholarships for income eligible families.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Shawnee will not allocate investments geographically. The street improvement projects are located in a census block group that has at least 48.7% low and moderate income households. Funding through human service providers and the Minor Home Repair program will be provided to persons citywide that meet the income-based criteria. The Friends of JCDS home rehabilitation and accessibility project is also not geographically based and instead provides a presume clientele benefit.

Geographic Distribution

Target Area	Percentage of Funds

Table 21 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Shawnee desires to provide infrastructure improvements in neighborhoods most in need of improvement. This has traditionally meant neighborhoods with ditch section streets, no or limited sidewalks and connectivity, and lack of adequate stormwater utilities. Infrastructure improvements in low and moderate income neighborhood provides the greatest opportunity for neighborhood stabilization and improved access to nearby public facilities and services.

Discussion

The City of Shawnee's Neighborhood Focus Program encourages input from residents regarding the needs of their neighborhood. A recurring desire from residents in these areas is for the city to make street and stormwater improvements to remove ditch section streets and replace them with the typical street standard. The City also maintains a list of stormwater flooding or near flooding locations that tend to be smaller in nature. An annual review of these infrastructure needs in relation to the majority low-moderate income neighborhoods is made during preparation of the annual five-year Capital Improvement Plan.

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

The City of Shawnee recognizes that the community has a variety of needs and that they may be different based on age, ability, income, education level, race, household size, and many other aspects. The City works to establish key priorities and undertakes programs, services, and budget allocations based on our overall community priorities. The City provides as many supports as possible, but also relies on other entities throughout the metro. to meet the full spectrum of community member needs.

Actions planned to address obstacles to meeting underserved needs

In 2020, the City of Shawnee has allocated funds to:

- United Community Services to offer Human Service Grants, which reach a wide variety of agencies that address homeless, at risk persons, as well as residents that are moving into permanent housing.
- Johnson County Utility Assistance Program for low-income residents.
- Shawnee Community Services - a local food pantry and community assistance organization.
- Rebuilding Together Shawnee, a local non-profit who performs housing repair projects in Shawnee to veterans, seniors and low-income households.
- Special Olympics Shawnee to pay for participant expenses and administrative costs.
- Rebate of franchise fees paid on specific utility and telephone bills for very low income and senior residents
- Rebate of the City's annual stormwater fee.
- Shawnee Parks and Recreation class, program, and membership scholarships
- CityRide program - subsidized taxi services in the City limits and three other designated locations for Shawnee residents 65 years of age or older or persons with disabilities.
- The City has a Neighborhood Focus Program for four specific neighborhoods in the older, more established parts of Shawnee. Three of the four neighborhoods include a majority of low-moderate income residents. Through the program the City routinely assess and identify needs of the specific neighborhoods to seek opportunities to collaborate with residents to address their needs and concerns.

Actions planned to foster and maintain affordable housing

In 2019, the City was a co-sponsor of the regional First Suburbs Coalition Regional Housing Summit to better understand the challenges and opportunities for preserving and providing workforce housing. As part of the summit, a final report was prepared which focuses on five major strategies for addressing the region's housing challenges:

1. Promote knowledge sharing.
2. Preserve existing housing.

3. Increase the amount of housing available.
4. Increase access to and the availability of financing.
5. Enact regulatory changes.

While the report is not an exhaustive list of housing challenges and opportunities, it provides much needed direction to continue to address affordable housing in the region and our community. Staff continues to be a part of the First Suburbs Coalition, which meets consistently to further discussion, share knowledge, and encourage policy implementation.

One of the recommended next steps of the First Suburbs Coalition housing report was to complete a housing study and strategic plan. The City of Shawnee has signed on to participate in a Johnson County Housing Study lead by United Community Services of Johnson County and the Johnson County Health Equity Network. So far, a lead committee has been established and a final report is expected in October 2020. The City is looking forward to the results, and to continue to work collaboratively to address housing barriers in our community and region.

The City participates in the Kansas Neighborhood Revitalization Act, which makes tax rebates available to property owners within the designated area for ten years. This encourages property owners to make significant improvements to their properties, as well as to provide in-fill housing in older neighborhoods. The city will also continue to consider the use of private activity bonds to help financing affordable housing in appropriate locations.

The City continues to enter into Excise Tax Abatement agreements for residential and commercial development to encourage development and construction activities.

The City's Volunteer Coordinator, manages the Neighbors Helping Neighbors Program, which connects residents in need to community volunteers. Many of these requests are related to home repair tasks that cannot be undertaken by the homeowner due to their age and/or physical limitations. The program operates at minimal expense and meets a true community need before issue get too large and become overwhelming financial burdens.

Actions planned to reduce lead-based paint hazards

In following with HUD's Lead-Based Paint Regulations, the City enters into an agreement with Johnson County Housing Services to provide assessment of and remediation of lead paint, as warranted, in any Shawnee home that falls within the Minor Home Rehabilitation Program. The County has staff trained in Lead Safe Practices certified as lead-based paint inspectors and risk assessors, along with several contractors certified as lead-based abatement supervisors and certified lead based paint workers.

The terms and conditions established in the City's service agreement with the County for these programs requires all projects to comply with lead based paint safe work practices and remediation

regulations when necessary. The lead-based paint testing and remediation expenses may be incorporated in the program expenses.

Additionally, HOME funds can be used for lead paint testing and remediation. The HOME program is also administered by Johnson County Housing Services.

Aside from lead paint remediation available through the MHR and HOME programs, Shawnee does not offer any other testing or remediation resources. Shawnee has informational brochures in English and Spanish at City Hall, specifically available in the Community Development where residents obtain building permits.

Actions planned to reduce the number of poverty-level families

According to the 2016 American Community Survey, 5-year estimates, 7.4% of the residents of Shawnee in the past twelve months have lived below the poverty line. The City recognizes a need to continue their current programs for lower-income families and to explore the opportunities to improve programs serving this segment of our community.

- The City recognizes the best way to assist people in improving their economic position is to provide employment opportunities. Therefore, the City, through its policies and planning, will continue to encourage business growth in our community.
- The City will continue to be open to expanding services for lower-income people who are employed. For example, the City will continue to support grants for summer day camp and childcare scholarships. The scholarships will serve to support the work force within our City.
- The City plans to continue its efforts to support programs to maintain the quality and integrity of our older neighborhoods where the older, smaller and less expensive housing is found. The direct benefit to homeowners is the maintenance of property values and protection of their equity. The City actively supports infrastructure improvements and a neighborhood conservation program in these areas.
- The City also will continue to support the Johnson County Minor Home Rehabilitation Program for low to moderate-income households. These programs help maintain the quality of our housing stock, assisting primarily the elderly and disabled residents.
- The City supports an active property codes enforcement program throughout the City. In recognition that some families cannot afford to correct code violations, the City provides financial assistance or volunteer assistance to help eligible homeowners correct the property deficiency.
- The City will continue to provide information to the non-profit sector regarding federal, state, and city programs, which would facilitate the development of programs to alleviate poverty or housing conditions.
- The City will continue to work with other non-profit and public service agencies to support and

publicize the opportunities for assistance.

The extent to which any of these strategies will reduce poverty is unknown. However, each strategy serves to ease, if not improve an individual's or family's living or housing conditions.

Actions planned to develop institutional structure

The City of Shawnee's Community Development Department is currently responsible for CDBG program administration by authority from the Governing Body. CDBG funded projects are carried out by City staff, Johnson County Housing Services, and other subrecipients.

Actions planned to enhance coordination between public and private housing and social service agencies

Through the Continuum of Care, and the City's support of their efforts coordination of benefits will continue to occur. The ongoing relationship between the City of Shawnee and United Community Services will assist in the identification of changing needs in Johnson County, and identify areas where financial assistance should be targeted as a shift in the service needs occurs. The City will continue to support various public service agencies, both public and private, with City General Funds, CDBG funding, and with other staff time and resources as available.

City staff regularly meets with other Consortia members to coordinate services, discuss obstacles, ongoing needs, and for general program troubleshooting. This has been a valuable resource for ensuring program awareness and community needs.

Discussion

Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan
3. The amount of surplus funds from urban renewal settlements
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan.
5. The amount of income from float-funded activities

Total Program Income

Other CDBG Requirements

1. The amount of urgent need activities

Discussion

Appendix - Alternate/Local Data Sources

1	Data Source Name 2011-2015 CHAS data
	List the name of the organization or individual who originated the data set. American Community Survey
	Provide a brief summary of the data set. Comprehensive Housing Affordability Strategy, 2011-2015 American Community Survey data for Shawnee, KS
	What was the purpose for developing this data set? Housing condition relative to household income
	Provide the year (and optionally month, or month and day) for when the data was collected. 2011-2015 ACS data
	Briefly describe the methodology for the data collection.
	Describe the total population from which the sample was taken.
	Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.